

## Message Text

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ACTION EA-09

INFO OCT-01 ISO-00 IO-13 CIAE-00 PM-04 H-02 INR-07 L-03

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ACDA-07 AID-05 IGA-02 EB-07 TRSE-00 OMB-01 /091 W

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R 090613Z SEP 76  
FM AMEMBASSY SEOUL  
TO SECSTATE WASHDC 9322  
INFO SECDEF WASHDC  
CINCUNC  
COMUSKOREA

S E C R E T SECTION 1 OF 2 SEOUL 7125

JOINT EMBASSY/JUSMAG MESSAGE

EO 11652: GDS  
TAGS: MASS, KS, US  
SUBJ: REPORT TO CONGRESS UNDER SECTION 688 OF THE FOREIGN  
ASSISTANCE ACT OF 1961, AS AMENDED

REF: STATE 172409, 130133Z JULY 76

BEGIN SECTION 4

47. (U) TRAINING. THE SECURITY ASSISTANCE ROLE IN  
ADMINISTERING THE MILITARY TRAINING PROGRAM, RECENTLY  
RENAMED THE INTERNATIONAL MILITARY EDUCATION AND TRAIN-  
ING PROGRAM (IMETP), HAS NOT CHANGED SIGNIFICANTLY FROM  
ITS INCEPTION IN 1950. HOWEVER, THERE HAVE BEEN TWO MAJOR  
CHANGES IN THE TRAINING ITSELF. AS INDICATED ABOVE, THE  
EMPHASIS OF TRAINING IS SHIFTING FROM TACTICAL AND  
TECHNOLOGICAL SKILLS TO RESOURCES MANAGEMENT, TO ASSIST THE  
ROK IN DEVELOPING EXPERTISE AND THE SYSTEMS FOR EFFECTIVE  
OVERALL MANAGEMENT OF ITS DEFENSE ESTABLISHMENT.  
AT THE SAME TIME, THE ROKG HAS ASSUMED A CONTINUALLY  
INCREASING PORTION OF THE COSTS FOR THE TRAINING.

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48. (U) THE TOTAL COST OF TRAINING, WHICH INCLUDED COURSE TUITION, STUDENT TRANSPORTATION, AND STUDENT LIVING ALLOWANCE, WAS BORNE BY GRANT AID UNTIL FY74, WHEN THE ROKG ASSUMED THE TRANSPORTATION COSTS. IN THE FY 77 PROGRAM, THE ROK WILL PAY FOR ALL TRANSPORTATION AND ALL LIVING ALLOWANCES. GRANT ASSISTANCE FUNDING FOR IMETP MANAGEMENT TRAINING IS EXPECTED TO CONTINUE AT THE CURRENT FUNDING LEVEL INTO THE FORESEEABLE FUTURE, ALTHOUGH INCREASED COSTS WILL PROBABLY REDUCE THE MAN-YEARS PROVIDED. AT THE SAME TIME FMS FUNDED TRAINING WHICH SUPPORTS FIP MATERIAL ITEMS AND IS ALMOST EXCLUSIVELY TECHNICAL AND SPECIALIST TRAINING, WILL INCREASE AND BE PAID FOR ENTIRELY BY THE ROKG.

49. (U) SINCE 1950, OVER 22,000 ROK MILITARY PERSONNEL HAVE BEEN TRAINED IN THE U.S. AND OVER 10,000 PERSONNEL HAVE BEEN TRAINED OVERSEAS (IN-COUNTRY/THIRD COUNTRY) UNDER THE AUSPICES OF THE PROGRAM. IN THE EARLY YEARS, THE PROGRAM WAS HEAVILY WEIGHTED TOWARDS TRAINING PERSONNEL TO OPERATE AND MAINTAIN U.S.-FURNISHED EQUIPMENT. THE EMERGENCE OF A VIABLE ROK SERVICE SCHOOL SYSTEM ALLOWED THE PHASE-OUT OF OPERATOR AND SIMPLE MAINTENANCE TRAINING. THE RECENT ESTABLISHMENT OF HARD-SKILL MAINTENANCE SCHOOLS IN KOREA ALLOWS MORE OF THIS TRAINING TO BE SHIFTED FROM THE IMETP TO THE ROK SERVICE SCHOOL SYSTEM, AVOIDS THE ENGLISH QUALIFICATION PROBLEM, AND SAVES THE COST OF TRANSPORTATION AND LIVING ALLOWANCE FOR EACH STUDENT. THESE ADVANCES IN KOREAN MILITARY EDUCATIONAL AND TRAINING CAPABILITIES MARKED THE BEGINNING OF THE PRESENT ERA IN WHICH THE GA EMPHASIS IS ON RESOURCES MANAGEMENT TRAINING. FMS CASH CASES COVER HIGHLY SKILLED TECHNICAL MAINTENANCE ASSOCIATED WITH THE ADVENT OF NEW SYSTEMS.

50. (U) AN ADDITIONAL LONG-TERM PAYOFF OF IMETP IS IN THE FRIENDSHIPS IT MAKES FOR THE U.S. THE STUDENTS SELECTED FOR RESOURCES MANAGEMENT TRAINING ARE TYPICALLY BRIGHT OFFICERS WITH PROMISING FUTURES IN THEIR COUNTRY. IN ADDITION TO THE SKILLS ACQUIRED, POSITIVE ATTITUDES AND RAPPORT WITH THE U.S. ARE DEVELOPED DURING BOTH THE FORMAL TRAINING AND ALSO FROM THE SOCIAL CONTACTS WITH U.S. MILITARY AND CIVILIAN PERSONNEL OUTSIDE OF THE SCHOOL

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ENVIRONMENT. AN ASPECT OF THESE CONTACTS IS THE EMERGENCE OF LIFETIME FRIENDSHIPS AND THE STRONG PRO-AMERICAN ATTITUDES OF THE SOUTH KOREANS. THE GRADUATES OF THE IMETP INCLUDE MANY OF THE MOST PROMINENT AND INFLUENTIAL LEADERS IN GOVERNMENT, THE MILITARY, BUSINESS, INDUSTRY AND EDUCATION. INCLUDED ARE PRESENT PART CHUNG HEE, SPEAKER CHUNG IL KWON OF THE NATIONAL ASSEMBLY, MINISTRY OF NATIONAL DEFENSE SUH JONG CHUL, AND THE

PRESIDENTS OF MANY LARGE INDUSTRIAL FIRMS. (A LIST OF PROMINENT RECIPIENTS OF TRAINING UNDER THE US SECURITY ASSISTANCE PROGRAM IS INCLUDED IN THE MORE DETAILED REPORT POUCHED TO EA/K.)

51. (U) IT IS ANTICIPATED THAT WHILE THE FUTURE ROLE OF THE MAG WILL CHANGE, WITH RESPECT TO THE IMETP, CERTAIN FUNCTIONS WOULD STILL REQUIRE ACTION BY US PERSONNEL. FOR EXAMPLE, PRESENT DIRECTIVES REQUIRE THAT FOREIGN CANDIDATES FOR THE IMETP BE LANGUAGE TESTED, INTERVIEWED AND EVALUATED BY US PERSONNEL TO INSURE THAT ONLY QUALIFIED CANDIDATES ARE SELECTED. ADDITIONALLY, TO INSURE THAT THE MAXIMUM BENEFIT IS DERIVED FROM THE TRAINING, THE GRADUATES' ASSIGNMENTS ARE MONITORED BY US PERSONNEL FOR THE NEXT TWO TO THREE YEARS, DEPENDING ON THE TRAINING RECEIVED. THE NEED FOR THESE FUNCTIONS WILL CONTINUE AS LONG AS THERE IS AN IMETP, AND REGARDLESS OF THE METHOD OF FUNDING.

52. TECHNOLOGY TRANSFER. THE MAJOR EMPHASIS OF ROK R&D EFFORTS HAS BEEN AIMED AT INDIGENOUS PRODUCT IMPROVEMENT, DEVELOPMENT OF HARDWARE IN SUPPORT OF TACTICAL OPERATIONAL REQUIREMENTS PECULIAR TO ROK NEEDS, AND DEVELOPMENT OF DEFENSE INDUSTRIES CAPABLE OF PRODUCING MILITARY ITEMS. AS A RESULT OF THESE EFFORTS, ROK DEFENSE INDUSTRIES NOW PRODUCE MORE THAN 25 DEFENSE END ITEMS IN THE AREAS OF SMALL ARMS, AMMUNITION, SMALL RADIOS, MORTARS, AND GENERAL MILITARY MATERIALS.

53. (U) THE KEYSTONE OF THE ROK'S SUCCESS IN EVOLVING THIS DEFENSE PRODUCTION CAPABILITY HAS BEEN AND WILL CONTINUE TO BE THE TECHNOLOGY PROVIDED BY THE US TO THE ROK MILITARY R&D AGENCIES AND DEFENSE INDUSTRIES. THIS TECHNOLOGY TRANSFER INVOLVES NOT ONLY THE "WHAT TO DO" BUT ALSO THE  
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"HOW TO DO IT." THE "WHAT" IS PROVIDED IN SEVERAL WAYS. THREE OF THESE ARE TECHNICAL DATA PACKAGES, DATA EXCHANGE AGREEMENTS, AND THE ROK/US SCIENCE EXCHANGE PROGRAM.

54. (U) TECHNICAL DATA PACKAGES (TDP) CONTAIN TECHNICAL DATA INCIDENT TO MANUFACTURE OF A PART, COMPONENT OR WEAPON SYSTEM. THE ROK HAS PURCHASED UNDER FMS PROCEDURES OVER 250 TECHNICAL DATA PACKAGES FOR ITEMS IN THEIR INVENTORY, TO SUPPORT PROTOTYPING, REPAIR PARTS PRODUCTION, AND SYSTEM PRODUCTION.

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AID-05 IGA-02 EB-07 TRSE-00 OMB-01 /091 W

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FM AMEMBASSY SEOUL

TO SECSTATE WASHDC 9323

INFO SECDEF WASHDC

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COMUSKOREA

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JOINT EMBASSY/JUSMAG MESSAGE

55. (U) A BASIC DATA EXCHANGE AGREEMENT (DEA) BETWEEN THE ROK AND US WAS EXECUTED IN 1963 AUTHORIZING THE DEVELOPMENT OF ANNEXES RELATING TO THE EXCHANGE OF TECHNOLOGY IN SPECIFIC AREAS. TWENTY-EIGHT SUCH ANNEXES NOW EXIST.

56. (U) SCIENCE EXCHANGE VISITS BEGAN IN 1973 UNDER EXISTING DATA EXCHANGE AGREEMENT ANNEXES. IN 1975 A FORMAL MEMORANDUM OF UNDERSTANDING BETWEEN THE US AND THE ROK WAS IMPLEMENTED. THE PURPOSE OF THIS PROGRAM IS TO ASSIST IN TRANSFERRING TECHNOLOGY THROUGH DIRECT CONTACT BETWEEN SCIENTISTS ENGAGED IN COMMON ENDEAVORS.

57.. (U) THE INITIAL ROK R&D EFFORTS HAVE BEEN ESSENTIALLY 100 PERCENT PRACTICAL ENGINEERING ACTIVITIES TO PROMOTE IN-COUNTRY PRODUCTION OF RELATIVELY SIMPLE MILITARY END ITEMS, REPAIR PARTS TO SUPPORT O&M REQUIREMENTS, AND AMMUNITION.

58. (U) AS THE MILITARY-ORIENTED R&D EFFORTS MOVE INTO NEW AREAS, HOWEVER, THE DIFFICULTY IN TRANSFERRING TECHNOLOGY INCREASES SIGNIFICATNLY. AS WEAPONS SYSTEMS BECOME MORE

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COMPLEX, THE "WHAT TO DO" PROVIDED BY TDPS AND DEAS IS NOT SUFFICIENT BECAUSE THEY DO NOT INCLUDE THE MANUFACTURING PROCESSING, PRODUCTION ENGINEERING, OR QUALITY CONTROL DATA THAT IS VITAL FOR SUCCESSFUL PROTOTYPING OR PRODUCTION. THIS "HOW TO DO IT" HAS BECOME THE INDISPENSABLE ELEMENT IN TRANSFERRING TECHNOLOGY ON THESE MORE COMPLEX AND ADVANCE PROGRAMS AND WILL REMAIN A CONTINUING REQUIREMENT AS ROK DEFENSE PRODUCTION PROGRESSES TO NEW AND HIGHER LEVELS OF TECHNOLOGY.

59. (U) THE "HOW" IS PROVIDED CURRENTLY BY A MINIMUM NUMBER OF ENGINEERING AND TECHNICAL PEOPLE ON THE JUSMAG-K STAFF WHO ARE AUGMENTED BY SPECIFIC ADDITIONAL EXPERTISE ON A TEMPORARY DUTY BASIS AS THE NEED ARISES. THIS TECHNICAL STAFF PROVIDES ENGINEERING ASSISTANCE, AS AUTHORIZED, IN THE AREAS OF OPERATIONS RESEARCH AND SYSTEM ANALYSIS, INDUSTRIAL PRODUCTION ENGINEERING, QUALITY ASSURANCE, COMMUNICATIONS AND ELECTRONICS, ARTILLERY, AMMUNITION, SMALL ARMS, NAVAL SYSTEMS, TANK AND AUTOMOTIVE MECHANICS, AVIONICS, AND SURVEILLANCE, TARGETING, AND NIGHT OBSERVATION ENGINEERING.

60.. (U) PROGRAM OBJECTIVES FORECAST. JUST AS THE ROLE OF THE ADVISOR EVOLVED AS THE PROFESSIONALISM AND COMPETENCE OF THE ROK ARMED FORCES INCREASED, SO THE LEVEL OF ASSISTANCE NOW MUST CONTINUE TO BE FOCUSED TOWARD HIGHER ECHELONS OF DECISION-MAKING AND MORE COMPLEX LEVELS OF MANAGEMENT.

61. (S) THERE IS A NEED TO PROVIDE IN-DEPTH ASSISTANCE IN PLANNING DEFENSE REQUIREMENTS AND ANALYSING THE FISCAL CAPABILITIES AND RESOURCES TO SUPPORT THESE REQUIREMENTS. CONCURRENTLY, A PLANNING, PROGRAMMING, AND BUDGET SYSTEM WHICH INTEGRATES INVESTMENT COSTS AS WELL AS OPERATION AND MAINTENANCE COSTS IS NEEDED TO PERMIT THE RATIONAL IMPLENETATION OF DECISION ON DEFENSE PROGRAMS.

62. (U) IN THE AREA OF MATERIAL ACQUISITION, THERE IS A NEED TO INSTITUTIONALIZE THE ACQUISITION PROCESS AND TO PROVIDE ASSISTANCE IN MODERN MANAGEMENT TECHNIQUES AND APPLICATION OF THE MORE POWERFUL ANALYTICAL TOOLS  
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REQUIRED TO EFFECTIVELY MANAGE LAREGE COMPLEX PROGRAMS INVOLVING UPGRADE OF EXISTING WEAPON SYSTEMS OR ACQUISITION OF NEW ONES.

63. (U) THE KOREANS HAVE MADE GREAT STRIDES IN THESE MANAGEMENT AREAS. IT IS CLEAR THAT AS THEY DEVELOP THE

ABILITY TO MANAGE THEIR DEFENSE RESOURCE REQUIREMENTS AND  
DEFENSE INDUSTRY, THE MAG ASSISTANCE WILL HAVE TO BE  
FOCUSED ON THE HIGHER MANAGEMENT LEVELS, STRESSING  
RATIONALES AND DECISION-MAKING PROCESSES. THIS EMPHASIS  
WILL BE PARTICULARLY IMPORTANT TO THE EFFECTIVE IMPL-  
MENTATION OF THE KOREAN DEFENSE EFFORT, IN ACCORD WITH  
BROAD US INTERESTS AND OBJECTIVES.

END SECTION 4. END OF REPORT.  
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## Message Attributes

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